



CY 2023

Budget

Budget in Brief

ROCK ISLAND

ILLINOIS

Prepared By:

City of Rock Island

Finance Department

Linda Barnes, Finance Director

Brian Smith II, Budget & Grants Manager

CITY MANAGER BUDGET MESSAGE

Each year the Mayor, City Council, Management Team, and City staff spend numerous hours working together to develop the annual budget. The Fiscal Year 2023 Budget was approved by the City Council in December 2022. The City's fiscal year is the same as the calendar year.

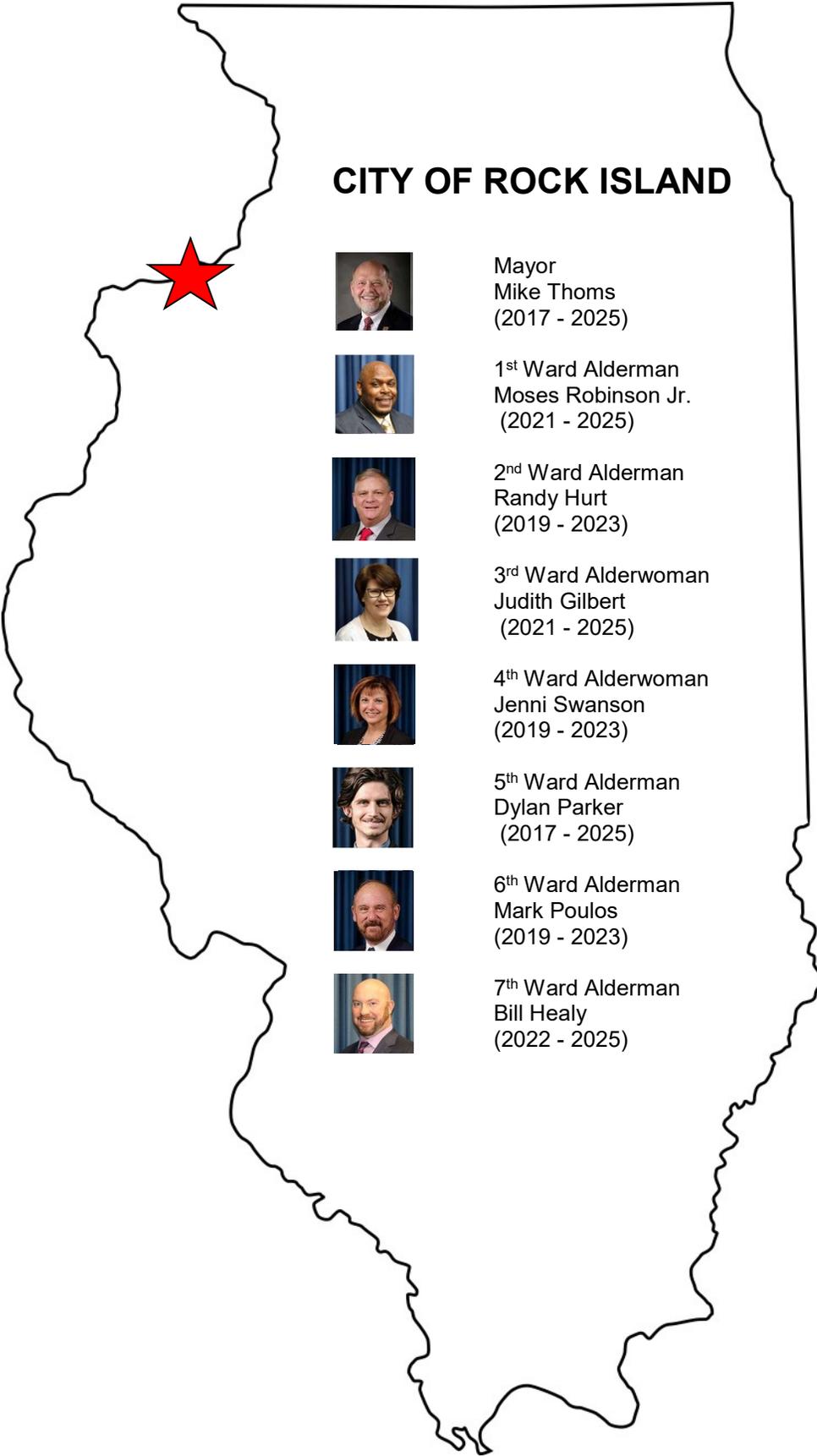
A budget is a tool to achieve the results desired by our citizens, and implement the goals outlined in our strategic plan. The budget provides funding for our programs and services, as well as capital projects. The City has limited resources and the budget process helps City Officials to align the use of those resources with the priorities and needs of the community.

The budget contains estimates of revenue available to the City for the fiscal year for which the budget is created, together with recommended expenditures for all departments. Revenue and expenditure recommendations are presented in a manner that is in conformity with good fiscal management practices. The budget is required to be balanced. A balanced budget refers to the concept that appropriations do not exceed resources available to cover expenditures. These resources can be current-year revenues or unencumbered reserves.

The annual budget is much more than an accounting document, it serves as a policy document, financial plan, operations guide, and communications device. This "Budget in Brief" has been developed to help communicate the sources and uses of the City's funds, and make what can be a complex document more manageable. We hope that you find it useful. I want to extend my appreciation to all of those officials and staff that work so hard to develop the budget and to serve our community.

Todd Thompson
City Manager





CITY OF ROCK ISLAND



Mayor
Mike Thoms
(2017 - 2025)



1st Ward Alderman
Moses Robinson Jr.
(2021 - 2025)



2nd Ward Alderman
Randy Hurt
(2019 - 2023)



3rd Ward Alderwoman
Judith Gilbert
(2021 - 2025)



4th Ward Alderwoman
Jenni Swanson
(2019 - 2023)



5th Ward Alderman
Dylan Parker
(2017 - 2025)



6th Ward Alderman
Mark Poulos
(2019 - 2023)



7th Ward Alderman
Bill Healy
(2022 - 2025)

BUDGET GOALS

- Prepare a balanced budget
- Support City Council goals
- Keep financial impacts to the citizens and businesses of Rock Island to a minimum
- Continue to provide quality services
- Be fiscally responsible. Follow appropriate financial policies and maintain the City's current financial position and improve the future financial position

BUDGET PROCESS

The City of Rock Island adopts its budget in accordance with Chapter 65 of the Illinois Compiled Statutes. The City's Fiscal Year runs from January 1 – December 31. Formulation of the budget is a critical process that involves analyzing data, projecting available revenue sources, allocating resources and expenditures, reviewing department budgets, establishing fees, charges and taxes necessary to provide adequate levels of services to the citizens and businesses. The budget process continues year-round through reviews and forecasting of revenues and expenses.

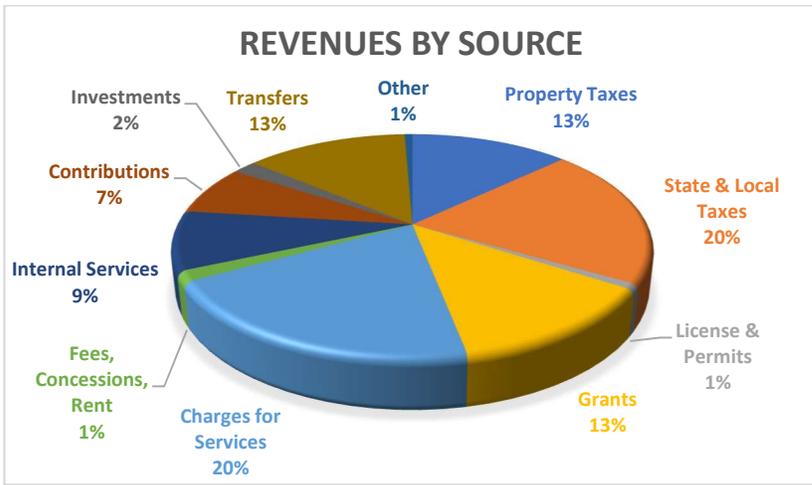
ADOPTED CY 2023 BUDGET HIGHLIGHTS

- \$15M in ARPA spending to improve critical services to the citizens and businesses such as broadband fiber optic infrastructure expansion, ambulance and weather siren replacement, water and wastewater infrastructure improvements, housing incentives, mental health and homelessness assistance.
- Public Library new branch, Watts-Midtown Library, in a joint facility shared with Two Rivers YMCA.
- Parks & Recreation Highland Springs Clubhouse, Douglas & Denkmann Parks improvements
- Martin Luther King Jr. Community Center West End Renaissance Project and STEAM lab construction.
- Finance Department new financial software that will improve service delivery to the citizens and businesses of Rock Island.
- Police Department budget includes a new virtual training system designed to reinforce the officer's ability to deescalate, use safety tactics and utilize proper techniques, and immerse the officer into real-world scenarios.
- Public Works has various capital improvement projects including the Rock Island Parkway to 11th St, 31 Ave resurfacing.
- Community & Economic Development includes various downtown projects and façade improvements
- The Fire Department will receive much needed ambulance replacement.
- Information Technology will oversee the new software project and broadband fiber optic expansion.

CITYWIDE BUDGET

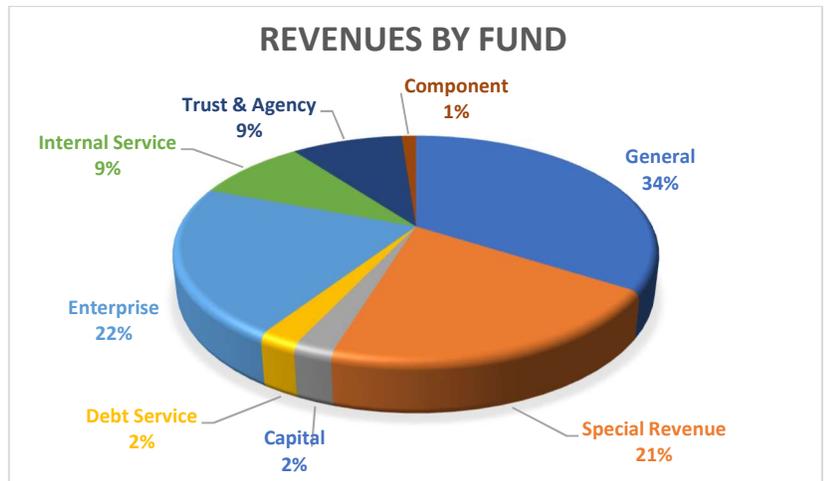
The citywide budget includes nine (9) departments and over forty (40) active funds. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenses/expenditures. Funds are organized into three major categories: governmental, proprietary/enterprise, and fiduciary.

CITYWIDE REVENUES



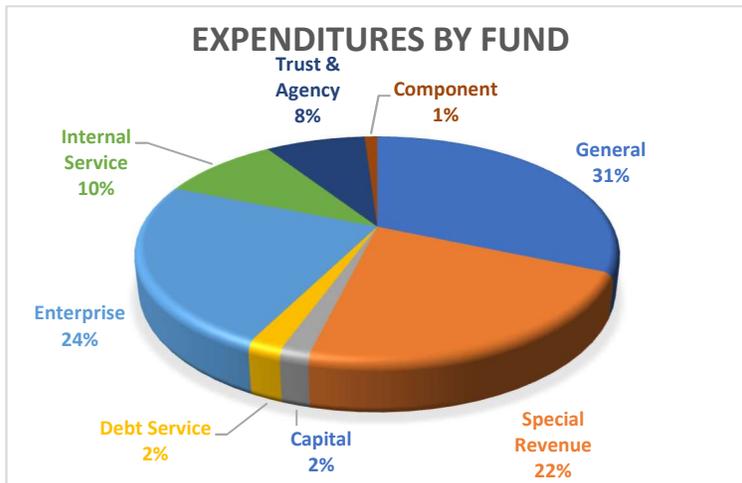
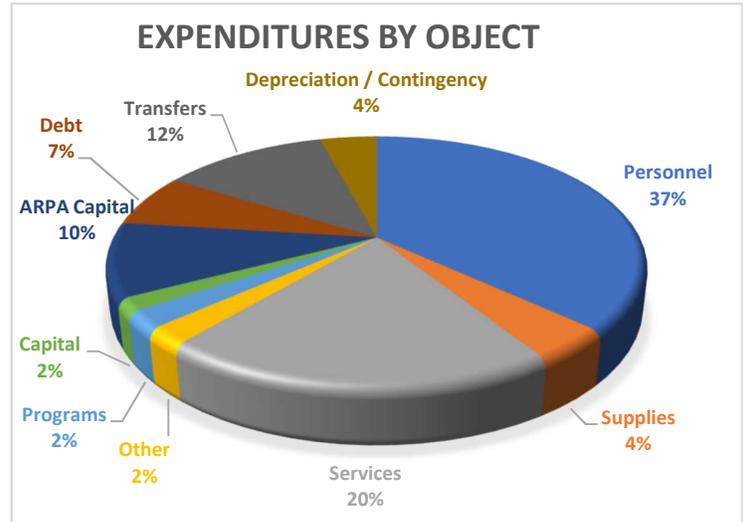
Revenues by Source		
Property Taxes	18,898,862	12.95%
State & Local Taxes	29,817,200	20.43%
License & Permits	1,106,620	0.76%
Grants	18,671,143	12.80%
Charges for Services	29,177,579	20.00%
Fees, Concessions, Rent	2,211,286	1.52%
Internal Services	12,485,412	8.56%
Contributions	10,433,916	7.15%
Investments	2,870,298	1.97%
Transfers	19,313,422	13.24%
Other	937,080	0.64%
Total	145,922,818	100.00%

Revenues by Fund Type		
General	49,686,446	34.05%
Special Revenue	30,180,691	20.68%
Capital	3,304,549	2.26%
Debt Service	3,280,331	2.25%
Enterprise	31,443,978	21.55%
Internal Service	13,187,648	9.04%
Trust & Agency	13,133,916	9.00%
Component	1,705,259	1.17%
Total	145,922,818	100.00%



CITYWIDE EXPENDITURES

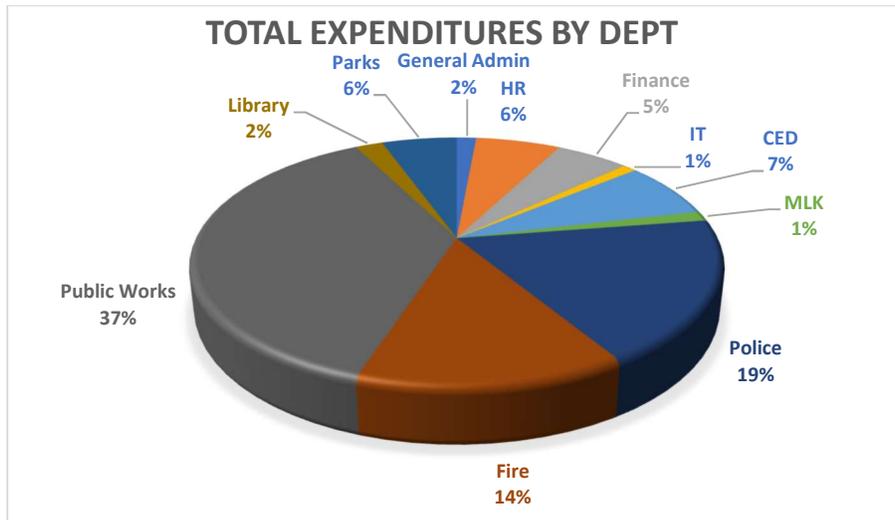
Expenditures by Object		
Personnel	58,872,734	36.82%
Supplies	6,647,743	4.16%
Services	32,392,336	20.26%
Other	3,565,708	2.23%
Programs	3,634,633	2.27%
Capital	2,612,000	1.63%
ARPA Capital	15,358,710	9.60%
Debt	10,857,589	6.79%
Transfers	19,313,422	12.08%
Depreciation / Contingency	6,652,281	4.16%
Total	159,907,156	100.00%



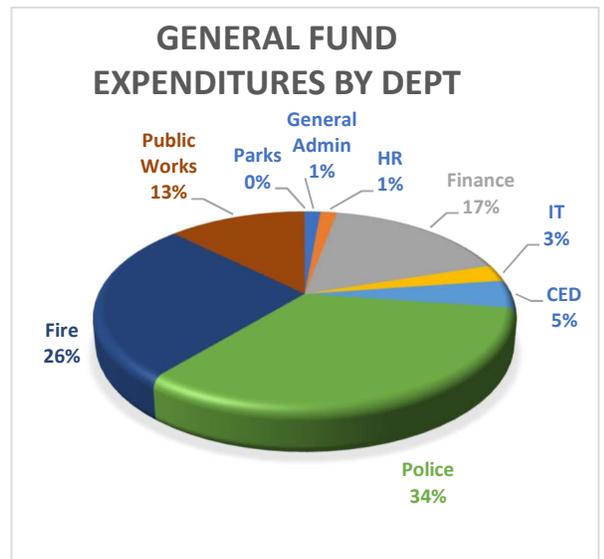
Expenditures by Fund		
General	50,377,050	31.50%
Special Revenue	35,700,302	22.33%
Capital	2,685,000	1.68%
Debt Service	3,135,299	1.96%
Enterprise	37,971,064	23.75%
Internal Service	15,414,802	9.64%
Trust & Agency	12,976,000	8.11%
Component	1,647,639	1.03%
Total	159,907,156	100.00%

CITYWIDE EXPENDITURES BY DEPARTMENT

Total Expenditures by Department			FTE
General Admin	2,285,760	1.43%	13.00
Human Resources	9,943,382	6.22%	3.96
Finance	8,610,511	5.38%	11.40
Information Technology	1,567,974	0.98%	5.00
Community & Economic Development	11,642,229	7.28%	20.38
Martin Luther King Center	2,041,385	1.28%	20.05
Police	29,853,692	18.67%	109.00
Fire	22,183,795	13.87%	59.60
Public Works	59,785,159	37.39%	108.00
Library	3,200,533	2.00%	26.26
Parks & Recreation	8,792,736	5.50%	59.00
Total	159,907,156	100.00%	435.65



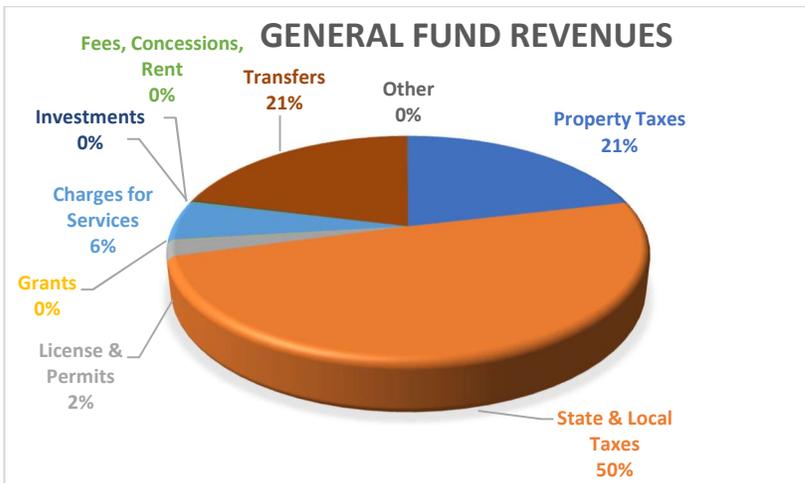
General Fund Expenditures by Department		
General Admin	720,448	1.43%
Human Resources	757,617	1.50%
Finance	8,608,511	17.09%
Information Technology	1,372,974	2.73%
Community & Economic Development	2,273,036	4.51%
Police	17,031,821	33.81%
Fire	13,239,798	26.28%
Public Works	6,352,095	12.61%
Parks & Recreation	20,750	0.04%
Total	50,377,050	100.00%



GENERAL FUND

The General Fund is used to account for all financial resources except those required to be accounted for in another fund. Expenditures of the General fund are accounted for in the following departments: Mayor and City Council, General Administration, City Clerk, Human Resources, Information Technology, Finance, Community & Economic Development, Police, Fire, Building Maintenance and Public Works Streets.

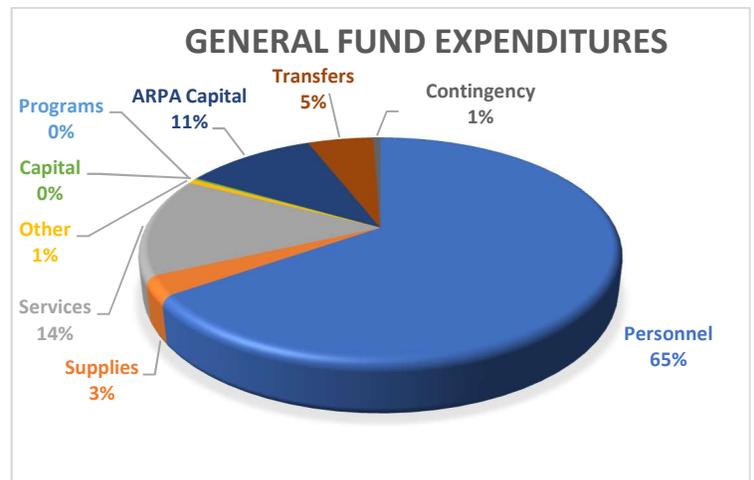
GENERAL FUND REVENUES



Source	Amount	Percentage
Property Taxes	10,582,950	21.30%
State & Local Taxes	24,552,200	49.41%
License & Permits	1,102,100	2.22%
Grants	39,046	0.08%
Charges for Services	2,847,810	5.73%
Fees, Concessions, Rent	73,110	0.15%
Investments	61,350	0.12%
Transfers	10,362,980	20.86%
Other	64,900	0.13%
Total	49,686,446	100.00%

GENERAL FUND EXPENDITURES

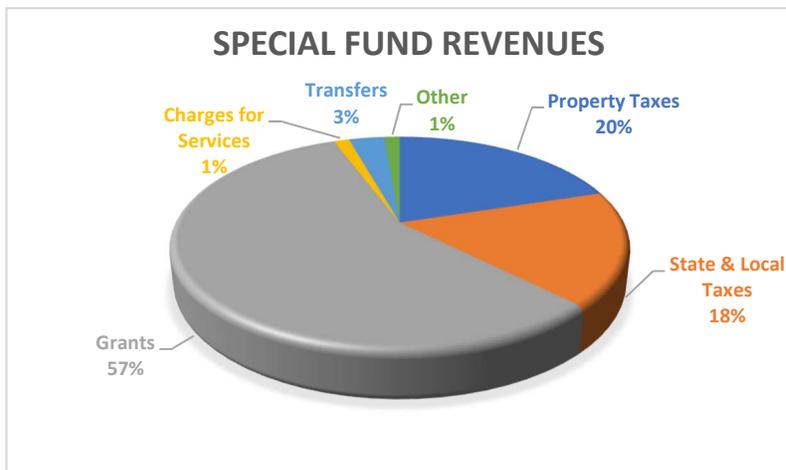
Object	Amount	Percentage
Personnel	32,892,203	65.29%
Supplies	1,425,775	2.83%
Services	7,251,398	14.39%
Other	323,056	0.64%
Programs	22,000	0.04%
Capital	102,000	0.20%
ARPA Capital	5,367,710	10.66%
Transfers	2,692,908	5.35%
Contingency	300,000	0.60%
Total	50,377,050	100.00%



SPECIAL REVENUE FUNDS

The Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than fiduciary funds or capital projects funds) that are legally restricted to expenditure for specified purposes. Expenditures of the Special Revenue Funds are accounted for in the following Funds: TIF's, Public Library, Riverboat Gaming, ARPA, CED Fud, Motor Fuel Tax and others.

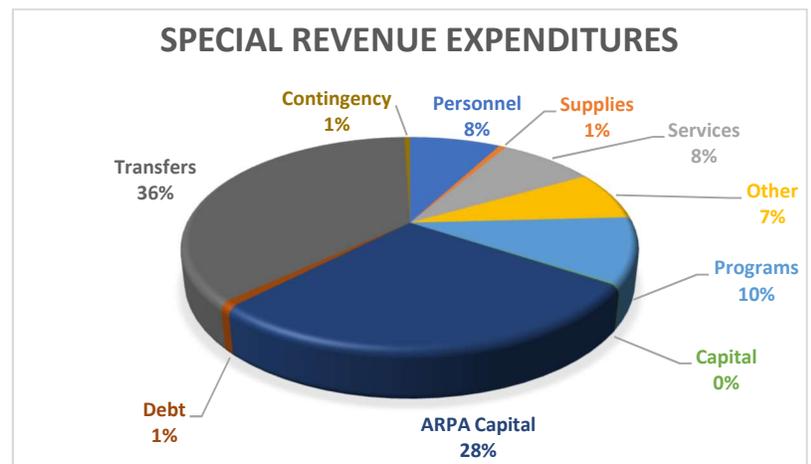
SPECIAL REVENUE FUND REVENUES



Special Revenue Fund Revenues by Source		
Property Taxes	6,065,574	20.10%
State & Local Taxes	5,265,000	17.44%
Grants	17,143,548	56.80%
Charges for Services	390,150	1.29%
Transfers	924,513	3.06%
Other	391,906	1.30%
Total	30,180,691	100.00%

SPECIAL REVENUE FUND EXPENDITURES

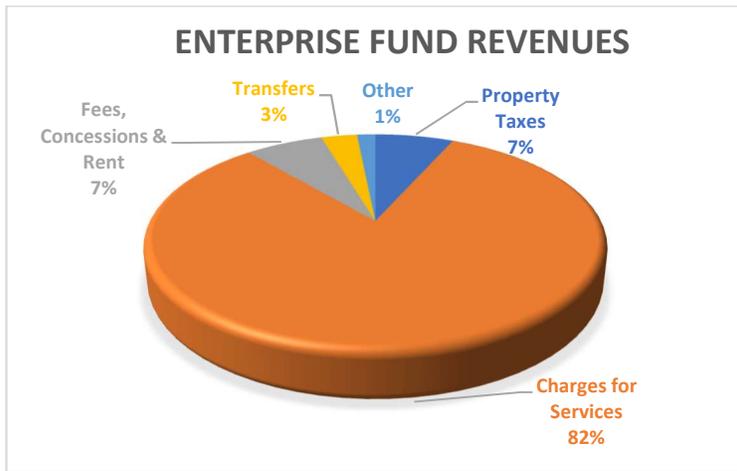
Special Revenue Fund Expenditures by Object		
Personnel	2,791,116	7.82%
Supplies	216,318	0.61%
Services	2,948,294	8.26%
Other	2,660,075	7.45%
Programs	3,572,333	10.01%
Capital	55,000	0.15%
ARPA Capital	9,991,000	27.99%
Debt	289,078	0.81%
Transfers	13,007,959	36.44%
Contingency	169,129	0.47%
Total	35,700,302	100.00%



ENTERPRISE FUNDS

Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or where it has been decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purpose. Expenditures of the Enterprise Funds are accounted for in the following Funds: Water, Wastewater, Storm Water, Solid Waste, Sunset Marina, Park and Recreation and others.

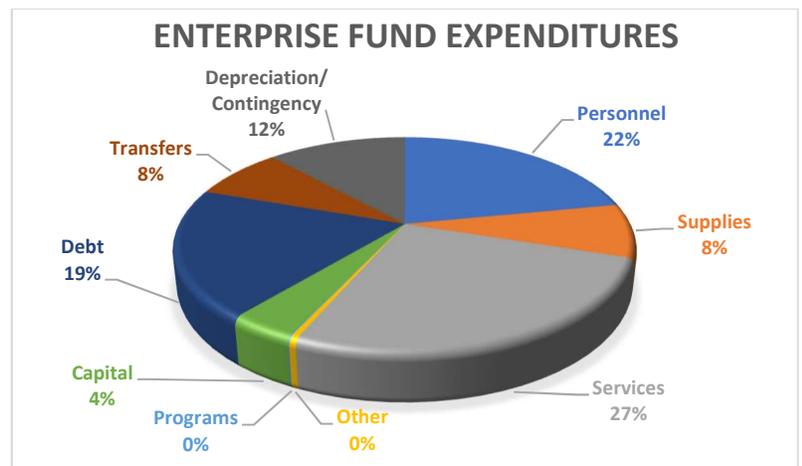
ENTERPRISE FUND REVENUES



Enterprise Fund Revenues by Source		
Property Taxes	2,096,162	6.67%
Charges for Services	25,813,119	82.09%
Fees, Concessions & Rent	2,085,226	6.63%
Transfers	959,617	3.05%
Other	489,854	1.56%
Total	31,443,978	100.00%

ENTERPRISE FUND EXPENDITURES

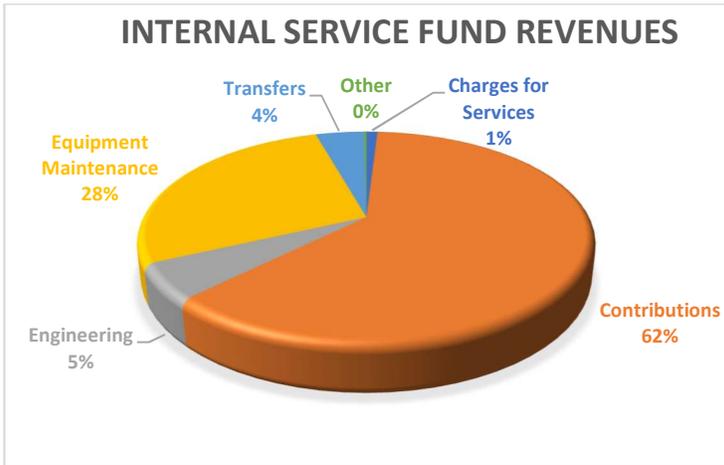
Enterprise Fund Expenditures by Object		
Personnel	8,321,453	21.92%
Supplies	3,077,154	8.10%
Services	10,067,851	26.51%
Other	163,547	0.43%
Programs	40,300	0.11%
Capital	1,515,000	3.99%
Debt	7,337,756	19.32%
Transfers	2,961,771	7.80%
Depreciation/Contingency	4,486,232	11.81%
Total	37,971,064	100.00%



INTERNAL SERVICE FUNDS

Internal Service Funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies other governmental unit, or to other governmental units, on a cost reimbursement basis. Expenditures of the Internal Services Funds are accounted for in the following Funds: Equipment Maintenance, Fleet Amortization, Engineering, Hydro-Electric Plant, Self-Insurance and Employee Health Benefit.

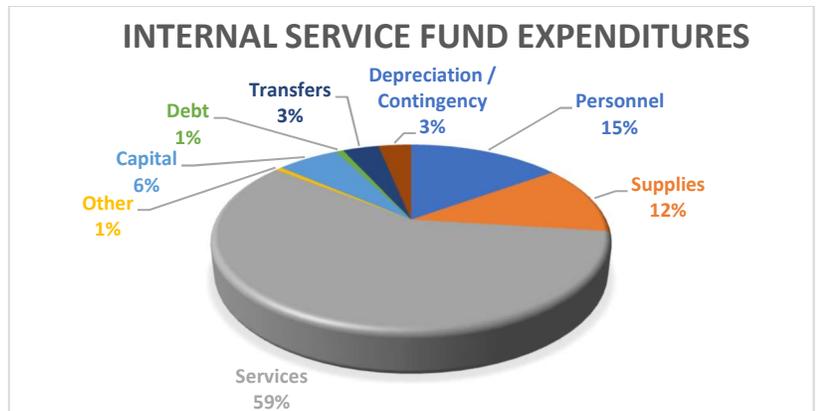
INTERNAL SERVICE FUND REVENUES



Internal Service Fund Revenues by Source		
Charges for Services	126,500	0.96%
Contributions	8,128,048	61.63%
Engineering	725,000	5.50%
Equipment Maintenance	3,632,364	27.54%
Transfers	547,036	4.15%
Other	28,700	0.22%
Total	13,187,648	100.00%

INTERNAL SERVICE FUND EXPENDITURES

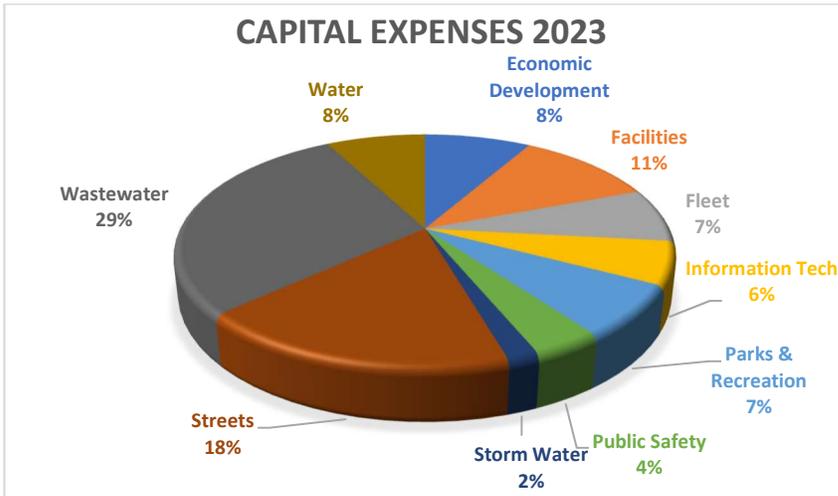
Internal Service Fund Expenditures by Object		
Personnel	2,311,820	15.00%
Supplies	1,850,655	12.01%
Services	9,061,692	58.79%
Other	91,774	0.60%
Capital	940,000	6.10%
Debt	117,800	0.76%
Transfers	544,141	3.53%
Depreciation/Contingency	496,920	3.22%
Total	15,414,802	100.00%



CAPITAL PROJECTS

Capital projects planned for 2023 include: various street/water/wastewater/stormwater projects from the Public Works department, Fire Ambulance Replacement, Police virtual training system, broadband fiber optic expansion, new citywide financial software, Parks improvements for Highland Springs, Douglas & Denkmann Parks, Public Library new branch: Watts-Midtown Library.

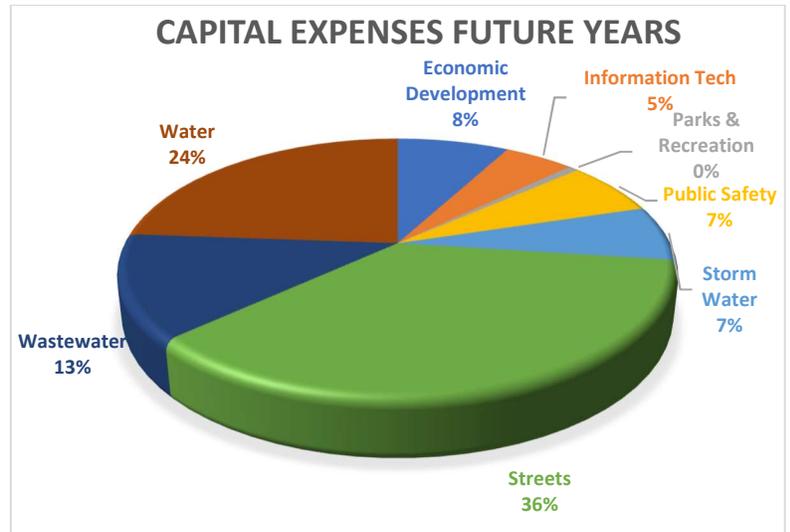
CAPITAL PROJECT EXPENSES 2023



Category	Amount	Percentage
Economic Development	1,665,000	8.30%
Facilities	2,200,000	10.96%
Fleet	1,500,000	7.47%
Information Tech	1,195,000	5.95%
Parks & Recreation	1,450,000	7.22%
Public Safety	766,048	3.82%
Storm Water	350,000	1.74%
Streets	3,576,110	17.82%
Wastewater	5,810,000	28.95%
Water	1,560,000	7.77%
Total	20,072,158	100.00%

CAPITAL PROJECT EXPENSES FOR FUTURE YEARS

Category	Amount	Percentage
Economic Development	2,235,000	11.12%
Information Tech	1,400,000	6.96%
Parks & Recreation	200,000	0.99%
Public Safety	1,926,000	9.58%
Storm Water	1,955,000	9.72%
Streets	10,287,000	51.16%
Wastewater	3,700,000	18.40%
Water	6,793,000	33.79%
Total	28,496,000	141.73%



UNDERSTANDING PROPERTY TAX

Property Tax is based on the fair cash value and then develops an assessed value based on 33.33% of that value. The City of Rock Islands tax rate payable in 2022 was 2.7479. If the value of your home is \$100,000, the total tax collected was \$2,925.57 with \$751.00 being the City of Rock Island's portion. The City's Tax rate payable in 2023 will be 2.7517 which will equate to a \$1.04 increase on the yearly property tax bill at this valuation for the City's portion.

Taxing Body	2022 Certified Rate	Percentage	Amount Collected
Rock Island School District	5.3731	50.19%	\$ 1,468.47
City of Rock Island	2.7479	25.67%	\$ 751.00
Rock Island County	1.3051	12.19%	\$ 356.68
Township	0.3199	2.99%	\$ 87.43
Blackhawk College	0.562	5.25%	\$ 153.59
Metro Mass Transit	0.1952	1.82%	\$ 53.35
Forest Preserve	0.1318	1.23%	\$ 36.02
Metro Airport Authority	0.0696	0.65%	\$ 19.02
Total	10.7046	100.00%	\$ 2,925.57

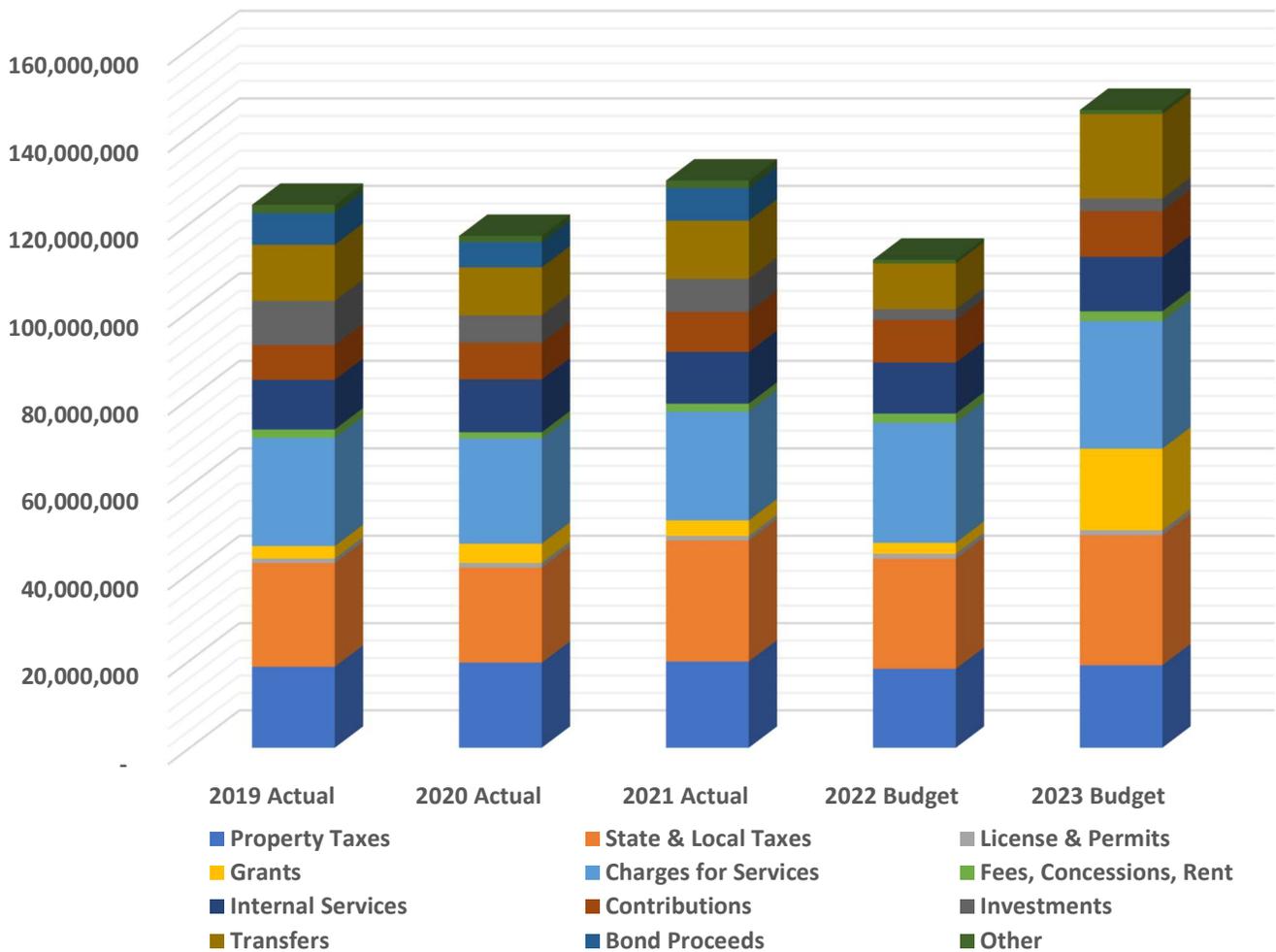
WHERE THE PROPERTY TAX GOES



FIVE YEAR HISTORY REVENUES

Revenues by Source	2019 Actual	2020 Actual	2021 Actual	2022 Budget	2023 Budget
Property Taxes	18,573,210	19,506,008	19,772,582	18,101,169	18,898,862
State & Local Taxes	23,763,617	21,807,855	27,738,767	25,229,777	29,817,200
License & Permits	1,021,616	1,051,650	997,574	1,122,115	1,106,620
Grants	2,852,001	4,396,618	3,603,426	2,527,293	18,671,143
Charges for Services	24,750,797	24,035,939	24,874,022	27,424,010	29,177,579
Fees, Concessions, Rent	1,937,413	1,440,292	1,809,039	2,102,591	2,211,286
Internal Services	11,324,968	12,107,069	11,812,721	11,675,457	12,485,412
Contributions	7,957,421	8,366,973	9,122,877	9,714,399	10,433,916
Investments	10,113,870	6,241,219	7,584,144	2,462,650	2,870,298
Transfers	12,808,088	10,990,957	13,301,705	10,475,090	19,313,422
Bond Proceeds	7,249,153	5,715,631	7,430,551	-	-
Other	1,882,170	1,463,849	1,746,272	852,150	937,080
Total	124,234,324	117,124,060	129,793,680	111,686,701	145,922,818

5 Year History Revenue



FIVE YEAR HISTORY EXPENDITURES

Expenditures by Object	2019 Actual	2020 Actual	2021 Actual	2022 Budget	2023 Budget
Personnel	48,746,184	48,808,460	49,160,959	54,365,209	58,872,734
Supplies	5,269,051	4,508,789	4,760,581	5,662,630	6,647,743
Services	24,001,672	23,863,205	26,698,150	30,865,143	32,392,336
Other	2,186,711	1,969,881	1,922,676	3,348,550	3,565,708
Programs	2,388,088	2,558,454	2,876,766	3,509,341	3,634,633
Capital	10,718,519	10,294,650	7,844,821	2,440,116	2,612,000
Debt	12,586,662	7,893,844	15,885,454	10,736,513	10,857,589
Transfers	12,808,089	10,990,959	13,301,705	10,475,090	19,313,422
Depreciation / Contingency	4,240,536	6,209,584	7,151,801	5,556,044	22,010,991
Total	122,945,512	117,097,826	129,602,913	126,958,636	159,907,156

